

## **Bus Transformation Update**

Fiscal and Management Control Board January 25, 2021 Kat Benesh

### Agenda

- Vision for Bus Transformation
- Achievements to Date
- Key Projects: Fleet & Facilities, Bus Network Redesign, Bus Priority
- Bus Transformation Governance
- Next Steps



#### Bus: the MBTA's on-street workhorse



Pre-pandemic, the MBTA Bus Service network served nearly 450,000 trips on a single weekday across more than 50 cities and towns, and provided more than a third of all MBTA trips.

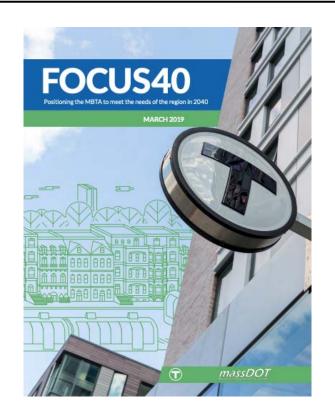
Riders of the MBTA bus service are more likely to be lowincome or people of color than any other fixed route mode.

And during the COVID-19 pandemic, bus ridership was more durable than any other mode, retaining up to 4x more of its riders than Commuter Rail or Ferry.

All of these things call for a bus system that meets the needs of the region.

Additional Bus Statistics ~8,000 Bus stops ~1,100 Buses 9 Facilities

#### **Bus Transformation Vision**



Achieve a better, faster, lower emissions service, supported by all-door boarding and exclusive busways, that is more aligned with where riders live, work, and travel (Focus 40)

Focus 40 and the MBTA strategic plan highlight equity, sustainability, livability, competitiveness, and safety, all of which will guide the bus transformation work.

### **Bus Transformation Program Goals**

Program Goals	Progress to Date	Timeline Horizon*
A route network that goes where people need to go when they need it and is simple to use	<ul> <li>Better Bus Project 2019 changes incl. addition of off-peak service</li> <li>Bus Network Redesign planning underway</li> <li>SL3 opened, SLX concept planning underway</li> </ul>	Start phased implementation of Bus Network Redesign in FY22, expected to take 3-5 years
A core network of high priority corridors with all day frequent service, supported by transit priority facilities and infrastructure	<ul> <li>Approximately 20 lane miles implemented since 2002</li> <li>41% of weekday passenger miles systemwide benefit</li> <li>28 TSP intersections</li> </ul>	Targeting ~75-100 lane miles within next 5 years
A fast, reliable, and competitive bus experience that includes all-door boarding, and safe, accessible, and comfortable bus stops and busways	<ul> <li>Planning all door boarding through Fare Transformation</li> <li>218 bus stops made accessible or eliminated through PATI process</li> </ul>	Ongoing
Reliable and easy to understand passenger information online, at the stop, and on the bus	<ul><li>Pilot E-ink signs</li><li>Bus real-time crowding information</li><li>Improved bus arrival time predictions</li></ul>	Ongoing  *All timelines contingent on securing future funding

#### Bus Transformation Program Goals (continued)

Program Goals	Progress to Date	Timeline Horizon*
Modern work environments & vehicles to improve conditions for employees and riders	<ul> <li>\$50m in investments in existing bus facilities</li> <li>Average age of bus fleet decreased from 9.7 years (2016) to 6.6 years</li> </ul>	Ongoing
A zero-emissions fleet of battery- electric buses to reduce emissions	<ul> <li>Five bus BEB pilot on Silver Line</li> <li>New Quincy BMF designed to accommodate BEBs at opening</li> </ul>	2023/2024 for North Cambridge/Quincy BEB capacbility; dependent on pace of additional facility modernizations beyond 2024
More service, enabled by a larger fleet in new facilities	<ul> <li>60 additional 40' buses and procurement of larger Silver Line replacement fleet (13 bus increase)</li> <li>New Quincy BMF designed for 40% increase in fleet size</li> <li>North Cambridge modifications to accommodate 25% increase</li> </ul>	2023/2024 for North Cambridge/Quincy capacity increases; dependent on pace of additional facility modernizations beyond 2024  *All timelines contingent on securing future funding

#### Three key projects we are focusing on today

#### Fleet & Facilities

We need to replace old buses, and we need new facilities to operate them, to expand, and to electrify.

Ensures expanded fleet is used to provide more service

#### Other key projects include:

Accessible bus stops (PATI)
Modern bus stop amenities
Fare Transformation
Improved rider information
Dispatching tools
...and more

Provides fleet to run the service

A better rider experience

**Bus Priority** 

We need transit priority infrastructure to keep buses moving through traffic.

**Bus Network Redesign** 

We need a new network that goes where people need it to go when they need it and is easier to understand.

Tells us where we need priority

Enables high priority corridors

#### Vision to modernize fleet and facilities

Fleet & Facilities vision will support **bus electrification** and improved **reliability** and **working conditions**:

- Modernized Facilities: Approx. \$4.5B to support design, real estate acquisition, and construction of new bus maintenance facilities.
- Rolling Fleet Procurements: \$100 130M annually to purchase 80 to 100 buses to replace buses at end of service life, <u>technology (BEB or hybrid) pending</u> <u>facility capacity</u>.
- Distributed Charging Network: Investment in any additional systemwide charging infrastructure to support BEB operations.
- Operational Transition: Investment in hiring, training, deadhead mileage, and other operational impacts; \$15M to support software upgrades for scheduling BEBs.

## Fleet and facilities top priority: Quincy

- New 120 bus facility will usher in the modern era for the MBTA
  - First all indoor facility to support fully zero emissions fleet
  - Built with room to grow to meet future demand
- However, investment is essential to maintaining service beyond 2024
  - Existing facility only accommodates oldest diesel buses (currently already 12 15 years old)
  - Poor conditions hinder workforce ability to work effectively
- Funding needed to keep Quincy project on schedule to complete in 2024
  - **Programmed:** \$65M for real estate and final design
  - Unprogrammed: \$305M for construction (demo in Fall 2021; construction Summer 2022, facility opening in December 2024)

## Quincy: Before and After







## Fleet and Facilities: Beyond Quincy

Accomplishing **systemwide electrification** will require the last procurement of hybrid buses to occur at least **14 years prior** (given FTA mandated minimum service life).

To achieve this within the Focus40 planning horizon, new facilities need to come online every 2-3 years (Quincy 2024, next facility 2027).

- Funding/schedule expectations based on Quincy experience (120 bus facility)
  - Preliminary design (0-15%) 6 months, programmed through PM contract
  - Final design (30-100%) 2 years, \$70M (includes real estate)
  - Construction 2.5 years, \$300M
- Major cost variables
  - Size: Charlestown garage (the MBTA's largest) houses 242 buses
  - Real estate: Boston industrial market remains extremely competitive
  - Operations: Temporary relocations when rebuilding in place (anticipated for Cabot, Charlestown, Southampton)

#### Vision to bring back service in the future

The Bus Network Redesign is a complete re-imagining of the MBTA's bus network to reflect the travel needs of the region and create a more competitive bus service for current and future bus riders.

The Bus Network Redesign will will serve as a blueprint for how to rebuild the longer-term network in the future and requires:

- Planning (*underway*)
- New service (can be cost neutral) & demonstration projects (unprogrammed, \$3-5M)
- Project management (*programmed*)
- Service planning and scheduling capacity (*unprogrammed*, *\$1-4M*)
- Public outreach and marketing (*unprogrammed*, \$2-4M)
- Infrastructure: signage, transit priority (see slide 14 for costs), bus stop improvements/changes (partially programmed, \$2-10M)

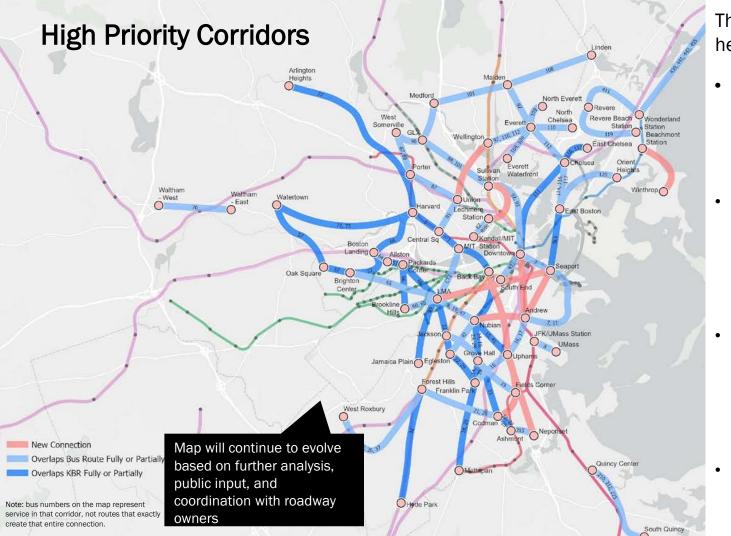
Principles & metrics inform decision-making

FY22 budgeting Service adjustments

Optimization (Redesign)

Rebuild (Redesign)

New tools will help us evaluate and adjust.

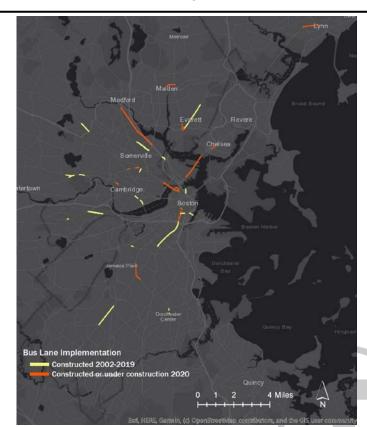


## The High Priority Corridors help prioritize investments

- These would not all be implemented at once, and we can prioritize based on value (cost/benefit) of each corridor to the network
- These corridors would provide better service for transit critical populations since the analysis prioritizes travel made by communities of color and low-income populations
- Many of the corridors that show up here are corridors that have retained ridership during COVID and are part of the service being preserved (79% of essential service routes)
- The current transit priority work supports build out of this vision

### Vision to improve speed and reliability

- Continue to build out Bus Priority network with municipal and other agency partners, focusing on:
  - High Priority Corridors for Network Redesign
  - Additional corridors with (a) durable ridership, (b) chronic delay, and (c) high social impact / essential riders
  - Targeting 10-20 lane miles per year (\$200-\$350M unprogrammed over the next 5 years)
- Pilot advanced TSP to improve TSP benefits, reliability, and measurements
- Develop and publish public-facing and municipality-facing tools to help evaluate where bus lanes are needed most, and to evaluate effectiveness of completed transit priority projects
- Develop and publish Speed and Reliability Toolkit standard set of guidelines for municipalities, engineers and planners to help ensure adherence to national and local best practices and requirements



#### Other key projects to achieve the vision

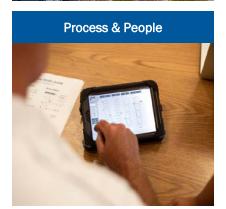
Investment Type	Project	FY 2021	2022	2023	2024	2025	2026	
Rider Facing	Rider Digital Screens	Roll out of more E-ink signs Additional screens at bus stops	Pilot of on-vehicle digital screen - unprogrammed \$2M					
Information	Other Customer Tools	Real-time crowding info on 95% of bus routes Digital flag stop pilot	Rider alert improvements					
Connections &	Plan for Accessible Infrastructure (PATI)	258 additional bus stops to be upgraded	Complete the remaining 489 bus stops identified - unprogrammed \$26M  Street Furniture Rollout - partially programmed \$35M					
Hubs	Street Furniture	Pilot new form factors (i.e. information kiosks, small shelters, etc.)						
People & Processes	Skate and Dispatch Tools	Begin development of Operations Control Center features	Operations Control Center features to be completed	"Digital Bus Platform" dispatch pilots - unprogrammed \$4M				
Foundational Enablers	Service Delivery Policy (SDP)	Development of network quality measures and evaluation tools to track progress	Periodic undates to the SDP to reflect better data sources and methodologies					

# Bus transformation pillars: many parts of the organization working together to accomplish Bus Transformation goals

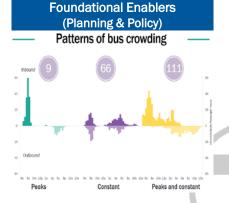












#### **Bus Transformation Governance Structure**

	Main Accountable department (Accountable)	Supporting departments (Responsible or Consulted)				
Fleet & Facilities and other major Infrastructure	Office of Chief Engineer (OCE)	Vehicle Engineering     Vehicle Maintenance     Bus Operations     E&M	•Capital Delivery •Environmental •Real Estate •OPSS			
Service & Street Design	Operations Planning, Scheduling & Strategy (OPSS)	Office of Transportation     Planning (OTP)	•Bus Ops •Capital Delivery •OPMI			
Connections & Hubs (incl. Bus Stops)	Dept. varies on specific issue	•SWA •Revenue •Real Estate / TOD	•OPSS •Bus Ops •E&M			
Rider Facing Information	Customer Experience (CX) and Customer Technology (CTD)	•OCC •OPMI	•OPSS •Capital Delivery			
Process & People	Bus Operations	•OPSS •CTD •Workforce Planning	•Safety •Training •OCC			
Foundational Enablers (Planning & Policy)	Policy	•OPMI •Legislative Affairs	•Fare Transformation •Other Transformation Offices			

- Bus Transformation is an already organizational-wide focus
- Governance is a **matrix-approach**, with clear owners for most major "pillars"
- Cross-functional decision-making driven via coordinating mechanisms (examples below):
  - Bus Facility Modernization Task Force
  - Design Project Development Group meetings
  - Electrification Team Meetings
  - Bus Network Redesign Internal Task Force
  - Quarterly Service Planning Meetings
- Goal for FY22 is to hire a Bus
   Transformation Lead to help drive coordination and planninG

## Next Steps

#### Fleet & Facilities

- Complete property acquisition for the new Quincy Bus Maintenance Facility (Spring 2021, programmed)
- Award contract for 160 hybrid bus procurement (Summer 2021, programmed)
- Finalize design for North Cambridge BEB conversion (Winter 2022, unprogrammed)
- Initiate procurement process for North Cambridge and Quincy BEB fleets (Winter 2022, partially programmed)
- Complete final design and begin construction on Quincy BMF (Spring 2022, \$23M programmed for design, \$305M for construction unprogrammed)
- Begin design for second modernized facility (Winter 2022)

#### **Bus Network Redesign**

- Planning process to continue with final recommendation on new bus network structure and phased implementation plan (Spring 2022, programmed)
- Phased implementation to begin Summer 2022
   (\$3.2M programmed, \$20M unprogrammed over 3-5 years)

#### **Transit Priority**

- Finalize CY21 & CY22 priorities with municipal and agency partners (Spring 2021, unprogrammed)
- Design & build with partners CY21 bus priority (throughout 2021, partially programmed)

## **Appendix**



### Bus Transformation: Achievements to Date (Detailed)

			В	us Transformation: F	Program Achievement	s		
Investment Type	Project	2016	2017	2018	2019	2020	2021	Spend to Date (November 2020)
	Bus Procurement	Bus Deliveries: 156 40' Hybrid buses 175 40' CNG buses 44 60' Hybrid Buses		1 - 60' Enhanced Electric Hybrid (test bus)	5 - 60' Battery Electric But 254 40' Hybrid buses (19 years.	, ,	n) delivered across 3	\$530.2M
Fleet & Facilities	Major Capital projects (ROW + Facilities)			SL3 open				\$49.1M
and other major investments	nd other major investments					Albany Door Retrofit (to enable use of newer buses)		\$1.5M
						Quincy Facility	/ Concept Design	\$5M
	Facilities						North Cambridge Design	\$0.5M
						Program Managem	ent Contract Awarded	\$46M
Service and	Transit Priority		1.1 miles, incl. Broadway (Everett)	1.1 lane miles, incl. Roslindale (Boston)	1.7 lane miles	4.4 lane miles	~9 lane miles built, piloting or under construction	>\$25M
Street Design	Service Design				Better Bus Project 2019 Route Changes Implemented	Bus Network Redesign Planning		\$4.5M

### Bus Transformation: Achievements to Date (Detailed)

		I	Bus Transformation: F	Program Achievemen	ts		
Investment Type	Project	2016 2017	2018	2019	2020	2021	Spend to Date (November 2020)
	Bus Tracking Technology			Improved bus arrival predictions contract	High-Frequency GPS on all buses	"Digital Bus Platform" grant submitted	\$1.6M
Rider Facing Information	Rider Digital Screens				18 pilot bus E-ink signs installed	Up to 20 more E Ink signs; signs on Columbus Ave	\$1.1M
	Real-time Crowding Info				Real-time crowding info on 9 pilot routes	Real-time crowding info on 95% of bus routes	\$0.3M
People & Process	Skate: dispatch app for bus officials			Deployed to all bus officials	Added features for field officials	Field features complete	\$0.9M
FIOCESS	HASTUS Daily, Bid & BidWeb		Bid deployed to all Bus	Daily deployed to Bus	BidWeb piloted	BidWeb in all bus garages (target)	TBD
Connections & Hubs	Plan for Accessible Infrastructure (PATI)		Phase 1 Construction Contract awarded	PATI phase 1 – 218 stops completed or eliminated (158 critical stops; 4 high priority; 56 medium/low priority) PATI Phase 2 – 258 stops to be upgraded; 8 completed in 2020; 115 anticipated completion 2021			\$8M
Foundational Enablers	Service Delivery Policy (SDP)	Major overhaul of Service Delivery Policy with focus on passenger-weighted metrics. Adopted in 2017	3	Development of network quality measures to expand SDP	Development of network quality measures and quality measures to development of evaluation tools		

## Bus Transformation: Look Ahead (Detailed)

Investment Type	Project	2021	2022	2023	2024	2025	2026	
Fleet Fleet & Facilities and other major investments			Retire 32 DMA Silver Line bus fleet , replace with 45 60-ft EEHs\$89.9M (act.)					
	Fleet			310 Diesel buses retire 6 buses at Quincy - require r th 160 EEHs- \$168M est., Pi				
	11000			Replace with 35 BEBs for	ETB Trolleybuses retire  Replace with 35 BEBs for N. Cambridge and 45 for  Quincy - \$101M est., \$52.9 programmed			
						urchase BEBs or EEHs, dep M - \$356M est., Unprogran		
		Quincy Real Estate (FY21); Quincy Final Design (FY22)	Quincy Construction - \$305M , Unprogrammed			Quincy Opens		
		North Cambridge Final Design - \$2M, Unprogrammed	North Cambridge Construction - \$21M, Unprogrammed North Cambridg					
	Facilities		Concept Design Facility #2 (Jacobs Contract)	Final Design Facility #2 - \$	525-35M, Unprogrammed		#2 - Approx. \$400M, rammed	
				Concept Design Facility # (Jacobs Contract)-	Final Design Facility #3 - \$:	25-35M, Unprogrammed	Construction Facility #3 Approx. \$400M Unprogrammed	
Service and Street Design	Transit Priority	Targeting 10-2	ing 10-20 lane miles per year (\$200-\$350M unprogrammed over the next 5 years)					
	Bus Network Redesign			Partially Programmed				

#### Bus Transformation: Look Ahead (Detailed)

Investment Type	Project	2021	2022	2023	2024	2025	2026
Rider Facing	Rider Digital Screens	Additional screens at bus stops	Pilot of on-vehicle digital screen - unprogrammed				
Information	Other Customer Tools	Digital flag stop pilot - unprogrammed	Rider alert improvements - unprogrammed				
Connections &	Plan for Accessible Infrastructure (PATI)	115 anticipated bus stops completed		PATI Phase 3 to compl	ete the remaining 489 bus stop	ps - unprogrammed	
Hubs	Street Furniture	Plan deployment and pilot new form factors (i.e. information kiosks, small shelters, etc).		Street Furniture Rollout - Partially Programmed			
People & Processes	Skate and Dispatch Tools	Begin development of OCC features	OCC features complete	"Digital Bus Platform" dispatch pilots - unprogrammed			
Foundational Enablers	Service Delivery Policy (SDP)	Periodic updates to the SDP to reflect better data sources and methodologies					

#### Fleet & Facilities: Program Updates

- Fleet Procurement: Technical BEB specification under development, anticipated release Spring 2021
  - Release RFP for 160 EEH's replace 2006 diesel fleet Now
  - Releasd RFP for BEB's North Cambridge / Quincy Summer 2021
- Bus Facility Design:
  - Quincy Final Design awarded December 2020; <u>anticipated opening Fall 2024 with</u> <u>partial fleet of BEBs</u>
  - North Cambridge preliminary design commenced November 2020, <u>anticipated</u>
     <u>opening Fall 2023 with full BEB fleet</u>
- Bus Facility Strategy: Conducting planning work to scope and prioritize remaining facilities
- Electrification Strategy: Conducting analysis to identity most feasible/cost effective approach to implementation at Quincy and North Cambridge, scope of additional investment, backup power and resiliency

#### Current Bus Network Redesign project timeline

FALL 2020	WINTER 2021	SPRING 2021	SUMMER 2021	FALL 2021	WINTER 2022	SPRING 2022	SUMMER 2022
Identify High Priority Corridors	Finalize High Priority Corridors	Develop network alternatives to discuss policy trade-offs	Outreach on network alts	Develop draft network structure and phased implementation plan	Outreach on draft network structure and phased implementation plan	Outreach continues  Develop final network structure and phased implementation plan (including Title VI Analysis)	Implementation will be phased over 3-5 years but could start Summer 2022
			FMCB decision on preferred alternative		MBTA Board input on draft rec. before public input & after	MBTA Board vote to adopt new bus network structure to be implemented over time	

This decision will guide us on how to allocate resources to the network.

This will adopt a network structure; exact frequencies and spans of service, as well as phasing, will be determined based on resources.

#### Bus Network Redesign Goals

- 1. Create a more equitable network that connects people, in particular low income people, people of color, and people with disabilities, to where they need and want to go with a high quality transit option
- 2. Design a more logical system that is more adaptable to change
- 3. Create a framework for a future bus network that can be implemented over time.
- 4. Identify **High Priority Corridors** that merit high frequency service and guide future investments
- 5. Identify **new or underserved destinations** to better serve with transit
- 6. Create **metrics that are flexible, data-driven, and assess service quality** so that as the region evolves, so will the bus network

#### Approach to designing a new network: corridors to routes

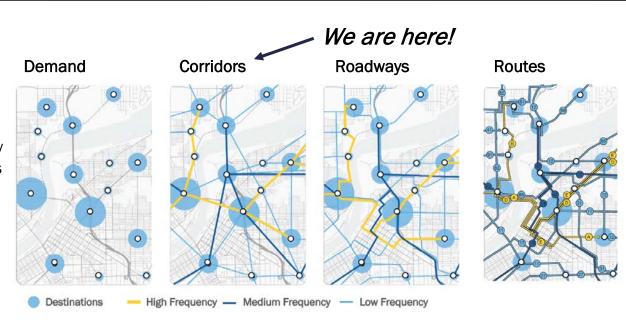
Travel demand data (location based services data) is being used to assess travel in the region.

Corridors connect areas of demand.

Corridors with high travel demand made by transit critical populations are identified as **High Priority Corridors** that warrant high frequency service.

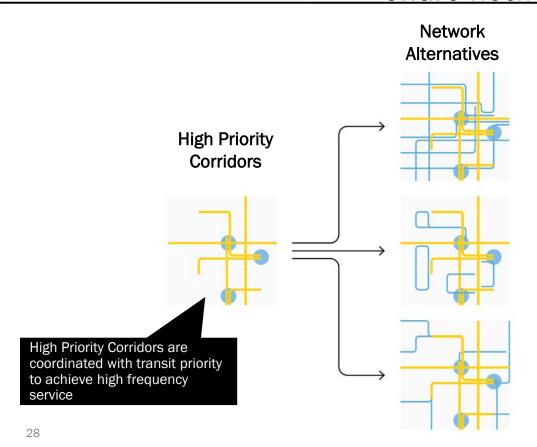
Corridors are applied to **roadways** to identify where to prioritize investments in bus infrastructure.

Routes are the service that run in corridors. Corridors with bus infrastructure can be shared by multiple routes in order to optimize investments and improve connections.





# High Priority Corridors are the first step in redesigning the entire network

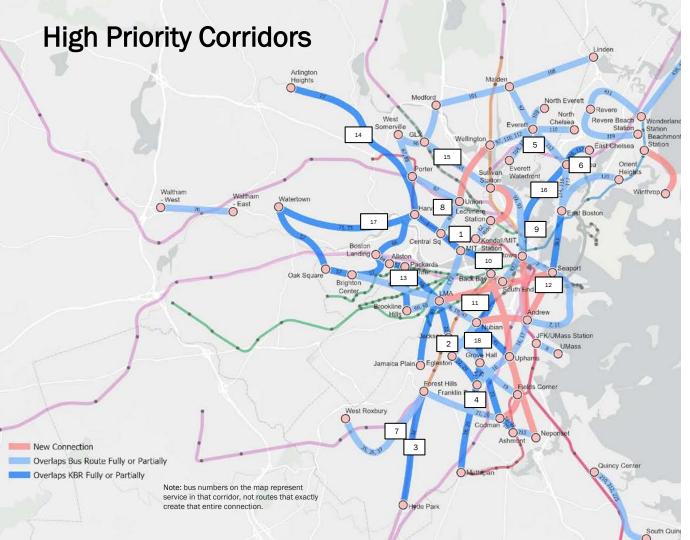


High Priority Corridors cover 79% of essential trips\*

As we continue with Bus Network Redesign, we will examine what the best structure for neighborhood service is in order to integrate other essential trips into the network

Core network of High Priority Corridors exist under any future Network Redesign

\*Essential Trips are defined as part of Forging Ahead: https://www.mbta.com/forging-ahead



# The current transit priority work supports build out of this vision

#### Current transit priority projects

- L. Mass Ave Cambridge
- Columbus Ave Corridor
- 3. Hvde Park Ave
- Blue Hill Ave
- . Broadway & Sweetser Circle Everett
- 5. Broadway Chelsea
- 7. Washington Street Roslindale
- 3. Washington Street Somerville
- 9. North Washington Street Boston
- 10. Mass Ave Boston
- 11. Nubian to Ruggles via Malcolm X Blvd
- 12. Summer Street
- 13. Brighton Ave Allston
- 14. Mass Ave Arlington
- 15. Broadway Somerville
- 16. Tobin Bridge
- 17. Mt Auburn Area Cambridge
- 18. Warren Street